#### 103D CONGRESS 2D SESSION

# H. R. 4667

To allow State and local governments to design their own programs for moving welfare recipients from dependence to economic self-sufficiency, and to allow low-income individuals to use personal savings as a foundation for achieving independence.

#### IN THE HOUSE OF REPRESENTATIVES

June 28, 1994

Mr. Andrews of New Jersey (for himself, Mr. Weldon, and Mr. Kolbe) introduced the following bill; which was referred jointly to the Committees on Ways and Means, Banking, Finance and Urban Affairs, Agriculture, Energy and Commerce, and Education and Labor

# A BILL

To allow State and local governments to design their own programs for moving welfare recipients from dependency to economic self-sufficiency, and to allow low-income individuals to use personal savings as a foundation for achieving independence.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Welfare Innovation
- 5 and Empowerment Act of 1994".

# **I—STATE** TITLE LOCAL AND WELFARE-TO-WORK DEM-2 ONSTRATION PROJECTS 3 SEC. 101. INTERAGENCY WAIVER REQUEST BOARD. 5 (a) Establishment and Purpose.—In order to streamline and expedite Federal Government approval of State requests to conduct demonstration projects under 7 which eligible Federal programs may be consolidated into a single program or programs designed to move welfare recipients from welfare to work, there is established an Interagency Waiver Request Board. 12 (b) Membership.—The Board shall consist of 8 members, as follows: 13 14 (1) 1 individual appointed by the President 15 from the White House Domestic Policy Council. (2) The Secretary of Health and Human Serv-16 17 ices (or the designee of the Secretary). (3) The Secretary of Agriculture (or the des-18 ignee of the Secretary). 19 20 (4) The Secretary of Labor (or the designee of 21 the Secretary). (5) The Secretary of Housing and Urban Devel-22 23 opment (or the designee of the Secretary). 24 (6) The Secretary of Education (or the designee

of the Secretary).

1	(7) The Secretary of the Interior (or the des-
2	ignee of the Secretary).
3	(8) The Director of the Office of Management
4	and Budget (or the designee of the Director).
5	(c) Chairperson.—The member of the Board ap-
6	pointed under subsection (b)(1) shall serve as Chairperson
7	of the Board.
8	(d) VACANCIES.—A vacancy in the position of Chair-
9	man shall be filled in the manner in which the original
10	appointment was made.
11	(e) No Additional Compensation.—The members
12	of the Board may not be provided additional pay, allow-
13	ances, or benefits by reason of their service on the Board.
14	(f) Powers.—
15	(1) Assistance of other federal enti-
16	TIES.—A member of the Board shall detail to the
17	Chairperson, on a nonreimbursable basis, such offi-
18	cers and employees of the department or agency
19	headed by the member, and shall make available to
20	the Chairperson such assistance, as the Chairperson
21	may require to carry out the activities of the Chair-
22	person.
23	(2) Use of united states mails.—The
24	Chairperson may use the United States mails in the

same manner and under the same conditions as

- other departments and agencies of the United States.
- 3 (g) Procedure.—

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- 4 (1) MEETINGS.—The Board shall meet at the call of the Chairperson or of at least 3 members.
  - (2) Notice of decisions.—The Chairperson shall provide the Board with advance notice of any action that the Chairperson intends to take under this title.
- 10 (3) POWER OF BOARD MAJORITY TO OVERRULE
  11 CHAIRPERSON.—Notwithstanding any other provi12 sion of this title, a majority of the members of the
  13 Board with respect to a matter may overrule any de14 cision or nullify any action of the Chairperson under
  15 this title with respect to the matter.
- 16 (h) Annual Reports.—The Chairperson shall 17 transmit annually to the Congress a report containing a 18 detailed statement of the activities of the Board during 19 the year covered by the report.
- 20 SEC. 102. APPLICATION TO IMPLEMENT DEMONSTRATION
  21 PROJECTS.
- Any State desiring to implement a welfare-to-work demonstration project using funds or assistance from eligible Federal programs may submit to the Chairperson an
- 25 application that contains the following:

1	(1) Plan.—A plan that sets forth the following:
2	(A) GEOGRAPHIC AREA.—The geographic
3	area in which the demonstration project is to be
4	conducted and the rationale for so defining the
5	area.
6	(B) RECIPIENTS.—The particular groups
7	of individuals, by age, service needs, economic
8	circumstances, or other defining factors, who
9	are to receive services and benefits under the
10	plan.
11	(C) OBJECTIVES AND PERFORMANCE CRI-
12	TERIA.—Specific objectives and criteria for
13	measuring levels of performance, a description
14	of how such objectives and levels of perform-
15	ance are expected to be achieved, a description
16	of how such criteria are to be used to measure
17	performance, and a system for the comprehen-
18	sive evaluation of the impact of the demonstra-
19	tion project on participants, the community,
20	and the costs of conducting the project.
21	(D) COVERED PROGRAMS.—
22	(i) In general.—The eligible Fed-
23	eral programs through which funds or as-
24	sistance are to be provided to implement

the plan, and the specific benefits that are

1	to be provided under the plan pursuant to
2	the program or programs, including cri-
3	teria for determining eligibility for benefits
4	under the plan, the services available, the
5	amounts and form (such as cash, in-kind
6	contributions, or financial instruments) of
7	non-service benefits.
8	(ii) Time-limited afdc benefits.—
9	If the plan includes the program specified
10	in section 106(4)(A), the plan may include
11	a commitment to deny benefits under the
12	program to any individual who has—
13	(I) received cash assistance under
14	the program for such period of not
15	less than 1 year as the State deems
16	appropriate, and participated in work
17	activities under the program for such
18	additional period of not less than 1
19	year as the State deems appropriate;
20	or
21	(II) received cash assistance
22	under the program for such period of
23	not less than 2 years as the State
24	deems appropriate.

1	(E) Provisions of Law to be waived.—
2	A list of the provisions of law or regulation
3	which prevent the State from implementing the
4	plan.
5	(F) Sources of non-federal funds.—
6	A description of the sources of all non-Federal
7	funds that are to be used to carry out the pro-
8	gram or programs referred to in subparagraph
9	(D).
10	(G) FISCAL CONTROL AND ACCOUNTABIL-
11	ITY.—Fiscal control and related accountability
12	procedures that are to apply under the plan.
13	(2) Assurances.—
14	(A) Provision of Plan to Affected or-
15	GANS OF GOVERNMENT IN THE STATE.—Assur-
16	ances that a copy of the plan has been provided
17	to all affected organs of government in the geo-
18	graphic area referred to in paragraph (1)(A).
19	(B) Consultation with potential par-
20	TICIPANTS.—Assurances that a committee es-
21	tablished under section 105 has participated in
22	the development of the plan.
23	(3) Request for authority to implement
24	PLAN.—A request that the Chairperson authorize
25	the applicant to implement the plan, and waive the

application of any Federal statutory or regulatory 1 2 requirement to the extent necessary to enable such implementation. 3 (4) OTHER INFORMATION.—Any other information the Chairperson may require to approve the ap-5 plication. 6 SEC. 103. REVIEW AND APPROVAL OF APPLICATIONS: 8 WAIVERS. (a) REVIEW.—Upon receipt of an application submit-9 ted in accordance with section 102, the Chairperson 10 shall— 11 12 (1) approve or disapprove the application within 90 days after such receipt; 13 (2) notify the applicant in writing of such ap-14 proval or disapproval; and 15 16 (3) if the application is disapproved, include in 17 the notice of disapproval a written justification of 18 the reasons therefor. 19 (b) CONDITIONAL APPROVAL.—The Chairperson may condition approval of such an application on the accept-20 ance by the applicant, and by any parties whose consent 21 or approval is required under section 102, of specified modifications to the application. 23 24 (c) Approval.—

(1) REQUIREMENTS.—The Chairperson shall
approve such an application, subject to paragraph
(2), if the Chairperson determines that—
(A) the plan contained in the application is
adequate to ensure that individuals and families
who receive benefits under the covered program
or programs included in the plan will continue
to receive benefits that meet the needs intended
to be met under the program or programs, to
the extent consistent with a commitment made
pursuant to section 102(1)(D)(ii);
(B) implementation of the plan will not re-
sult in an increase in the total amount of obli-
gations or outlays of discretionary appropria-
tions or direct spending under the covered pro-
gram or programs included in the plan, over the
amounts of such obligations and outlays that
would occur under the program or programs
without implementation of the plan; and
(C) the applicant has designed an evalua-
tion process that is adequate for assessing per-
formance of the demonstration project once im-
plemented.
(3) Implementation period.—Subject to

subsections (e)(2) and (f)(1) of section 104(e), a

demonstration project approved by the Chairperson may be conducted for such period as is specified in the application to conduct the project, or for 7 years, whichever is of lesser duration.

#### (d) WAIVERS.—

- (1) IN GENERAL.—Subject to this subsection, the Chairperson may waive any requirement applicable under Federal law to the administration of, or provision of benefits under, any covered program included in an application approved under this title, if the waiver is reasonably necessary for the implementation of the plan contained in the approved application.
- (2) Funding limitation.—This subsection shall not be construed to authorize the Chairperson to waive the application to any State of a provision of law or regulation applicable to a program if the waiver would result in net payments by the Federal Government to the State under the program for a fiscal year in excess of the net payments which would otherwise be so made to the State.
- (3) CIVIL RIGHTS LAWS EXCEPTED.—This subsection shall not be construed to authorize the Chairperson to waive any requirement established by statute or regulation under—

1	(A) title VI of the Civil Rights Act of 1964
2	(42 U.S.C. 2000d et seq.);
3	(B) section 504 of the Rehabilitation Act
4	of 1973 (29 U.S.C. 701 et seq.);
5	(C) title IX of the Education Amendments
6	of 1972 (86 Stat. 373 et seq.);
7	(D) the Age Discrimination Act of 1975
8	(42 U.S.C. 6101 et seq.); or
9	(E) the Americans With Disabilities Act of
10	1990.
11	SEC. 104. IMPLEMENTATION; EVALUATIONS.
12	(a) IN GENERAL.—Notwithstanding any other provi-
13	sion of law, benefits under any covered program included
14	in an application approved under this title shall be paid
15	and administered in the manner specified in the approved
16	application.
17	(b) State Evaluations.—
18	(1) IN GENERAL.—Any State whose application
19	is approved under this title shall, in accordance with
20	regulations issued by the Chairperson—
21	(A) submit such reports on, and cooperate
22	in such audits of, the implementation of the
23	plan contained in the application; and
24	(B) periodically evaluate the effects that
25	implementation of the plan has had on—

1	(i) individuals who receive benefits
2	under a covered program included in the
3	plan;
4	(ii) communities where such individ-
5	uals live; and
6	(iii) costs of administering the covered
7	program or programs included in the plan.
8	(2) Annual reports.—Not later than 90 days
9	after the end of the 1-year period beginning on the
10	date the application of a State is approved under
11	this title, and annually thereafter, the State shall
12	submit to the Chairperson a report on the principal
13	activities and achievements under the demonstration
14	project conducted under the plan contained in the
15	application, during the period covered by the report,
16	and the report shall compare those achievements to
17	the objectives and performance criteria included in
18	the plan pursuant to section 102(1)(C).
19	(c) Expansion of Successful Demonstration
20 Pi	rojects After 2 Years.—
21	(1) APPLICATION.—If, at any time after the
22	first 2 years of the period for which the Chairperson,
23	under section 103(c)(3), has authorized a State to
24	conduct a demonstration project under this title, the
25	State determines that the project has demonstrated

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its worth and proven to be a superior way to provide benefits under the covered program or programs included in the plan under which the project has been conducted, and that the project should be expanded geographically or should be available to a larger population, the State may submit to the Chairperson an application to amend the approved application to conduct the project to provide for the expansion of the project to such area or areas of the State, or the availability of the project to such additional categories of persons in the State, as the State may select with such modifications to the project as the State may deem appropriate, which shall include a report on the implementation of the project and a full evaluation of the successes and shortcomings of the project and the effects of the project on individuals who receive benefits under such program or programs.

(2) EVALUATION AND APPROVAL BY THE CHAIRPERSON.—Upon receipt of an application under paragraph (1) with respect to a demonstration project, the Chairperson shall evaluate the project based on the report included in the application, using the evaluation criteria set forth in the approved application to conduct the project, and may

- approve such amendments to the application as the
- 2 Chairperson deems appropriate.
- 3 (d) Final Report.—Not later than 45 days after
- 4 the end of the period for which the Chairperson, under
- 5 section 103(c)(3), has authorized a State to conduct a
- 6 demonstration project under this title, the State shall sub-
- 7 mit to the Chairperson a report on the implementation of
- 8 the project, which shall include a full evaluation of the
- 9 successes and shortcomings of the project and the effects
- 10 of such implementation on individuals who receive benefits
- 11 under such program or programs.
- 12 (e) AUTHORITY TO TEMPORARILY OR PERMANENTLY
- 13 EXTEND SUCCESSFUL DEMONSTRATION PROJECTS.—
- 14 (1) APPLICATION.—Any State may submit to
- the Chairperson an application to conduct a dem-
- onstration project under this title after the period
- 17 referred to in subsection (d), for such additional pe-
- riod as the State deems appropriate or for an indefi-
- 19 nite period.
- 20 (2) Evaluation and approval by the
- 21 CHAIRPERSON.—Upon receipt of an application
- 22 under paragraph (1) of this subsection with respect
- to a demonstration project, the Chairperson shall
- evaluate the project based on the report submitted
- with respect to the project under subsection (d),

using the evaluation criteria set forth in the approved application to conduct the project, and may authorize the State to conduct the project for such additional definite or indefinite period as the Chairperson deems appropriate.

# (f) Suspension and Termination.—

- (1) IN GENERAL.—The Chairperson may require a State to suspend or terminate implementation of part or all of a plan under an application approved under this title if—
  - (A) the Chairperson finds that the applicant has failed to carry out a covered program in accordance with any applicable provision of law or regulation; or
  - (B) after consultation with the head of each Federal agency responsible for administering a covered program included in the approved application, the Chairperson determines that the objectives and performance criteria included in the plan pursuant to section 102(1)(C) have not been met.
- (2) Timing.—In requiring the implementation of a plan to be terminated under paragraph (1), the Chairperson shall allow a reasonable period of time for appropriate Federal, State, and local agencies to

1	resume administration of the covered program or
2	programs included in the application that contains
3	the plan.
4	SEC. 105. CONSULTATION REQUIREMENT.
5	(a) In General.—A State desiring to submit an ap-
6	plication under section 102 shall consult with potential
7	participants in accordance with this section.
8	(b) Purpose.—Any State submitting an application
9	under this title shall seek the advice of potential partici-
10	pants in the development and implementation of the plan
11	contained in the application, including with respect to-
12	(1) conducting public hearings;
13	(2) representing the interest of low-income indi-
14	viduals and families; and
15	(3) reviewing and commenting on all commu-
16	nity policies, programs, and actions under the plan
17	which affect low-income individuals and families,
18	with the purpose of assuring maximum coordination
19	and responsiveness of the plan in providing benefits
20	under the plan to those individuals and families.
21	(c) Participants.—The State shall select the par-
22	ticipants in the consultation process, which shall include—
23	(1) eligible welfare recipients, including minori-
24	ties, who are participants or who qualify to partici-
25	pate in eligible Federal programs;

1	(2) persons with leadership experience in the
2	private and voluntary sectors;
3	(3) local elected officials;
4	(4) members of the general public; and
5	(5) individuals and representatives of commu-
6	nity and business organizations who will help to en-
7	hance the leadership role of the State in developing
8	a plan.
9	SEC. 106. DEFINITIONS.
10	As used in this title:
11	(1) Board.—The term "Board" means the
12	Interagency Waiver Review Board established by
13	section 101.
14	(2) Chairperson.—The term "Chairperson"
15	means the Chairperson of the Board.
16	(3) COVERED PROGRAM.—The term "covered
17	program" means, with respect to a plan, the eligible
18	Federal programs addressed in the plan.
19	(4) Eligible federal program.—The term
20	"eligible Federal program" means any of the follow-
21	ing:
22	(A) The program of aid and services to
23	needy families with children under part A of
24	title IV of the Social Security Act.

1	(B) The food stamp program, as defined in
2	section 3(h) of the Food Stamp Act of 1977.
3	(C) The supplemental security income pro-
4	gram under title XVI of the Social Security
5	Act.
6	(D) Any program under the Job Training
7	Partnership Act.
8	(E) The program of rental assistance on
9	behalf of low-income families provided under
10	section 8 of the United States Housing Act of
11	1937 (42 U.S.C. 1437f).
12	(F) The program of assistance to public
13	housing under title I of the United States
14	Housing Act of 1937 (42 U.S.C. 1437 et seq.).
15	(G) The program for assistance for afford-
16	able housing under the HOME Investment
17	Partnerships Act (42 U.S.C. 12721 et seq.).
18	(H) The program of assistance payments
19	on behalf of homeowners under section 235 of
20	the National Housing Act (12 U.S.C. 1715z).
21	(I) The program of interest reduction pay-
22	ments pursuant to contracts entered into by the
23	Secretary of Housing and Urban Development
24	under section 236 of the National Housing Act
25	(12 U.S.C. 1715z-1).

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1	(J) The program of rent supplement pay-
2	ments on behalf of qualified tenants pursuant
3	to contracts entered into under section 101 of
4	the Housing and Urban Development Act of
5	1965 (12 U.S.C. 1701s).
6	(K) The program for community develop-
7	ment block grants under title I of the Housing
8	and Community Development Act of 1974 (42
9	U.S.C. 5301 et seq.).
10	(L) The loan program under section 502 of
11	the Housing Act of 1949 (42 U.S.C. 1472).
12	(M) The program for grants for housing in
13	remote rural areas under section 502(f)(1) of
14	the Housing Act of 1949 (42 U.S.C.
15	1472(f)(1)).
16	(N) The loan and grant programs under
17	section 504 of the Housing Act of 1949 (42
18	U.S.C. 1474) for repairs and improvements to
19	rural dwellings.
20	(O) The program for project preparation
21	grants for housing in underserved rural areas
22	under section 509(f)(6) of the Housing Act of
23	1949 (42 U.S.C. 1479(f)(6)).

1	(P) The program of loans for rental and
2	cooperative housing under section 515 of the
3	Housing Act of 1949 (42 U.S.C. 1485).
4	(Q) The loan and assistance programs
5	under sections 514 and 516 of the Housing Act
6	of 1949 (42 U.S.C. 1484, 1486) for housing for
7	farm labor.
8	(R) The program of rental assistance pay-
9	ments pursuant to contracts entered into under
10	section 521(a)(2)(A) of the Housing Act of
11	1949 (42 U.S.C. 1490a(a)(2)(A)).
12	(S) The program of grants and loans for
13	mutual and self-help housing and technical as-
14	sistance under section 523 of the Housing Act
15	of 1949 (42 U.S.C. 1490c).
16	(T) The program of site loans under sec-
17	tion 524 of the Housing Act of 1949 (42
18	U.S.C. 1490d).
19	(U) The program of grants for preserva-
20	tion and rehabilitation of housing under section
21	533 of the Housing Act of 1949 (42 U.S.C.
22	1490m).
23	(V) The program for rural housing voucher
24	assistance under section 542 of the Housing
25	Act of 1949 (42 U.S.C. 1490r).

1	(W) The program under the Low-Income
2	Energy Assistance Act of 1981 (42 U.S.C.
3	8621 et seq.).
4	(X) The program of block grants to State
5	for social services under title XX of the Social
6	Security Act.
7	(5) State.—
8	(A) IN GENERAL.—The term "State"
9	means the 50 States, the District of Columbia,
10	Puerto Rico, American Samoa, Guam, and the
11	Virgin Islands.
12	(B) INDIAN TRIBES.—In the case of an eli-
13	gible Federal program under which assistance
14	is provided with respect to an Indian tribe, the
15	Indian tribal organization is deemed to be a
16	State.
17	SEC. 107. REPORTS.
18	(a) IN GENERAL.—The Comptroller General of the
19	United States shall submit to the Congress 2 reports
20	that—
21	(1) describe the extent to which plans for dem-
22	onstration projects have been implemented in ac-
23	cordance with this title;
24	(2) evaluate the effectiveness of covered Federal
25	assistance programs included in such plans; and

1	(3) include recommendations with respect to
2	whether to continue activities under this title.
3	(b) Timing.—The Comptroller General shall submit
4	a report under subsection (a) not later than 3 years after
5	the date of the enactment of this Act, and another such
6	report not later than 7 years after such date of enactment.
7	SEC. 108. PAYMENTS TO STATES FOR MOVING AFDC AND
8	SSI RECIPIENTS TO UNSUBSIDIZED PRIVATE
9	EMPLOYMENT.
10	(a) IN GENERAL.—Subject to section 109, the Sec-
11	retary of Health and Human Services shall make pay-
12	ments in accordance with subsection (b) of this section
13	to each State with respect to each State resident who, as
14	a result of participation in a demonstration project or
15	projects conducted by the State under this title, ends the
16	receipt of aid to families with dependent children under
17	the State plan approved under part A of title IV of the
18	Social Security Act, or supplemental security income bene-
19	fits under title XVI of such Act, and becomes employed
20	in an unsubsidized position in the private sector.
21	(b) Amounts and Timing of Payments.—
22	(1) 6-month payment.—The Secretary shall
23	pay the State \$500 with respect to a State resident
24	described in subsection (a), on the first day after the

1	resident has been employed for 6 months as de-
2	scribed in subsection (a).
3	(2) 1-YEAR PAYMENT.—The Secretary shall pay
4	the State \$500 with respect to a State resident de-
5	scribed in subsection (a), on the first day after the
6	resident has been employed for 1 year as described
7	in subsection (a).
8	(3) Subsequent payments.—The Secretary
9	shall pay the State \$1,000 with respect to a State
10	resident described in subsection (a), on the first day
11	after each of the 2nd, 3rd, 4th, and 5th years that
12	the resident has been employed as described in sub-
13	section (a).
14	SEC. 109. SUNSET.
15	Any authority provided under this title shall expire
16	7 years after the date of the enactment of this Act.
17	TITLE II—EXPANSION OF STATE
18	AUTHORITY
19	SEC. 201. AUTHORITY TO CONTRACT WITH PRIVATE ENTI-
20	TIES FOR CASE MANAGEMENT.
21	Section 402(a) of the Social Security Act (42 U.S.C.
22	602(a)) is amended—
23	(1) by striking "and" at the end of paragraph
24	(44);

1	(2) by striking the period at the end of para-
2	graph (45) and inserting "; and; and
3	(3) by inserting after paragraph (45) the fol-
4	lowing:
5	"(46) at the option of the State, provide that
6	the State agency may enter into contracts with pri-
7	vate parties approved by the State under which such
8	parties will provide case management services for
9	the State program operated under this part.".
10	SEC. 202. AUTHORITY TO DETERMINE BENEFITS PAYABLE
11	WITH RESPECT TO CHILDREN CONCEIVED BY
12	AFDC RECIPIENT.
13	Section 402(a) of the Social Security Act (42 U.S.C.
14	602(a)), as amended by section 201 of this Act, is amend-
15	ed—
16	(1) by striking "and" at the end of paragraph
17	(45);
18	(2) by striking the period at the end of para-
19	graph (46) and inserting "; and; and
20	(3) by inserting after paragraph (46) the fol-
21	lowing:
22	"(47) at the option of the State, provide that
23	the State may establish the amount (if any) of aid
24	payable under the State plan with respect to a child
	payable under the State plan with respect to a clind

1	with such rules (and exceptions to such rules) as the
2	State considers appropriate.".
3	SEC. 203. AUTHORITY TO NOT TREAT FAMILIES DIF-
4	FERENTLY BASED ON THE NUMBER OF PAR-
5	ENTS IN THE HOME.
6	(a) In General.—
7	(1) Section 402(a)(41) of the Social Security
8	Act (42 U.S.C. 602(a)(41)) is amended by inserting
9	"at the option of the State," after "(41)".
10	(2) Section 407(a) of such Act (42 U.S.C.
11	607(a)) is amended by inserting "at the option of
12	the State," after "shall,".
13	(b) Conforming Amdendments.—
14	(1) Section 402(a)(38)(B) of such Act (42
15	U.S.C. 602(a)(38)(B)) is amended by inserting ", if
16	the State exerceises the option provided under para-
17	graph (41)," after "406(a) or".
18	(2) Section 406(a)(1) of such Act (42 U.S.C.
19	606(a)(1)) is amended by inserting ", if a resident
20	of a State that has exercised the option provided
21	under section 402(a)(41)," after "(1) who".
22	(3) Section 406(b)(1) of such Act (42 U.S.C.
23	606(b)(1)) is amended by inserting ", in the case of
24	a State that has exercised the option provided under

1	section $402(a)(41)$ , after "mental incapacity of a
2	parent or".
3	(4) Section 472(a) of such Act (42 U.S.C.
4	672(a)) is amended by inserting ", in the case of a
5	State that has exercised the option provided under
6	section 402(a)(41), after "406(a) or".
7	(5) Section 473(a)(2)(A)(i) of such Act (42
8	U.S.C. 672(a)(2)(A)(i)) is amended by inserting ",
9	in the case of a State that has exercised the option
10	provided under section 402(a)(41), after "406(a)
11	or''.
12	SEC. 204. AUTHORITY TO CONTRACT WITH PRIVATE ENTI-
	TIES FOR JOB TRAINING.
13 14	TIES FOR JOB TRAINING.  Section 402(a) of the Social Security Act (42 U.S.C.
13	
13 14 15	Section 402(a) of the Social Security Act (42 U.S.C.
13 14 15	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act,
13 14 15 16	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—
13 14 15 16 17	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—  (1) by striking "and" at the end of paragraph
13 14 15 16 17	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—  (1) by striking "and" at the end of paragraph (46);
13 14 15 16 17 18	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—  (1) by striking "and" at the end of paragraph (46);  (2) by striking the period at the end of para-
13 14 15 16 17 18 19 20	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—  (1) by striking "and" at the end of paragraph (46);  (2) by striking the period at the end of paragraph (47) and inserting "; and"; and
13 14 15 16 17 18 19 20 21	Section 402(a) of the Social Security Act (42 U.S.C. 602(a)), as amended by sections 201 and 202 of this Act, is amended—  (1) by striking "and" at the end of paragraph (46);  (2) by striking the period at the end of paragraph (47) and inserting "; and"; and  (3) by inserting after paragraph (47) the fol-

1	training to recipients of aid under the State plan
2	who are—
3	"(A) required or allowed to participate in
4	the program established by the State under
5	part F; or
6	"(B) eligible to participate in a program
7	under the Job Training Partnership Act.".
8	TITLE III—INDIVIDUAL
9	<b>DEVELOPMENT ACCOUNTS</b>
10	SEC. 301. INDIVIDUAL DEVELOPMENT ACCOUNTS.
11	(a) IN GENERAL.—Part III of subchapter B of chap-
12	ter 1 of the Internal Revenue Code of 1986 (relating to
13	items specifically excluded from gross income) is amended
14	by redesignating section 137 as section 138 and by insert-
15	ing after section 136 the following new section:
16	"SEC. 137. INDIVIDUAL DEVELOPMENT ACCOUNTS.
17	"(a) Earnings Exempt From Tax.—Except as oth-
18	erwise provided in this section, an individual development
19	account is exempt from taxation under this subtitle.
20	"(b) Individual Development Account.—For
21	purposes of this section, the term 'individual development
22	account' means a trust created or organized in the United
23	States exclusively for the purpose of paying the qualified
24	expenses of the individual for whom the trust is main-

1	tained, but only if the written governing instrument creat-
2	ing the trust meets the following requirements:
3	"(1) No contribution will be accepted unless—
4	"(A) the contribution is made by—
5	"(i) the individual for whom the trust
6	is maintained, or
7	"(ii) any entity approved by the State
8	for purposes of making matching contribu-
9	tions to such account on behalf of such in-
10	dividual,
11	"(B) such individual, for the taxable year
12	for which such contribution is made, is an eligi-
13	ble individual,
14	"(C) the contributions for such taxable
15	year do not exceed the contribution limitations
16	of subsection (d),
17	"(D) the contribution is in cash, and
18	"(E) the contribution is made before Janu-
19	ary 1, 2001.
20	"(2) The trustee is a bank (as defined in sec-
21	tion 408(n)) or another person who demonstrates to
22	the satisfaction of the Secretary that the manner in
23	which such person will administer the trust will be
24	consistent with the requirements of this section.

1	"(3) No part of the trust assets will be invested
2	in life insurance contracts.
3	"(4) The assets of the trust will not be commin-
4	gled with other property except in a common trust
5	fund or common investment fund.
6	"(5) Any balance in the account on the day
7	after the date on which the individual for whose ben-
8	efit the trust is established dies will be distributed
9	within 30 days of such date as directed by such indi-
10	vidual to another individual development account es-
11	tablished for the benefit of an eligible individual.
12	"(c) Eligible Individual.—For purposes of this
13	section—
14	"(1) IN GENERAL.—The term 'eligible individ-
15	ual' means any individual if the individual is a mem-
16	ber of a household that meets the following require-
17	ments:
18	"(A) INCOME TEST.—The income of the
19	household (for the calendar year preceding the
20	calendar year in which the taxable year begins)
21	is not more than 150 percent of the poverty
22	threshold for such period.
23	"(B) NET WORTH TEST.—The net worth
24	of the household, as of the close of such preced-
25	ing calendar year, is not more than \$10,000.

1	"(2) Household.—The term 'household'
2	means all individuals who share use of a dwelling
3	unit as primary quarters for living and eating sepa-
4	rate from other individuals.
5	"(3) Household net worth.—
6	"(A) IN GENERAL.—The term 'net worth'
7	means, with respect to a household, the aggre-
8	gate market value of all assets not excluded
9	under subparagraph (B) that are owned in
10	whole or in part by any member of the house-
11	hold, minus the obligations or debts of any
12	member of the household.
13	"(B) Assets excluded.—The following
14	assets (and obligations or debts with respect
15	thereto) shall be excluded in determining the
16	net worth of any household:
17	"(i) \$20,000 of home equity.—The
18	lesser of—
19	"(I) the equity of the members of
20	the household in the dwelling unit in
21	which the members reside; or
22	"(II) \$20,000.
23	"(ii) Motor vehicle.—The most
24	valuable motor vehicle owned by any mem-
25	ber of the household.

1	"(iii) Furniture; appliances;
2	CLOTHING.—All furniture, appliances, and
3	clothing used by any member of the house-
4	hold in the course of daily living.
5	"(iv) ART OBJECTS.—All art objects
6	displayed in the dwelling unit in which the
7	members of the household reside.
8	"(v) JEWELRY.—All jewelry owned by
9	any member of the household.
10	"(vi) Individual development ac-
11	COUNTS.—All individual development ac-
12	counts of members of the household.
13	"(4) Poverty threshold.—The term 'pov-
14	erty threshold' means, with respect to a calendar
15	year, the Federal poverty line for the calendar year
16	for the relevant family size, as defined annually by
17	the Bureau of the Census.
18	"(d) Contribution Limitations.—
19	"(1) IN GENERAL.—The contributions to an in-
20	dividual development account do not exceed the limi-
21	tations of this subsection for any taxable year if the
22	contributions for such year do not exceed the lesser
23	of—
24	"(A) \$2,000, or

"(B) the excess (if any) of \$10,000 over the account balance as of the close of the preceding taxable year.

"(2) WAIVER OF \$2,000 LIMIT IN CERTAIN CASES.—Paragraph (1)(A) shall not apply to contributions of lump-sum gains such as inheritances, proceeds from lotteries, insurance payments, or payments resulting from court proceedings.

### "(e) Tax Treatment of Distributions.—

- "(1) IN GENERAL.—Except as otherwise provided in this subsection, any amount paid or distributed out of an individual development account shall be included in the gross income of the payee or distributee for the taxable year in which the payment or distribution is received.
- "(2) DISTRIBUTION USED TO PAY QUALIFIED EXPENSES.—Paragraph (1) shall not apply to any payment or distribution out of an individual development account to the extent such payment or distribution is used exclusively to pay the qualified expenses incurred by the eligible individual for whose benefit the account is established.
- "(3) QUALIFIED EXPENSES.—For purposes of this section, the term 'qualified expenses' means 1 or more of the following:

1	"(A) Post-secondary education ex-
2	PENSES.—Post-secondary educational expenses
3	paid from an individual development account di-
4	rectly to an eligible educational institution. For
5	purposes of this subparagraph—
6	"(i) In general.—The term 'post-
7	secondary educational expenses' means—
8	"(I) tuition and fees required for
9	the enrollment or attendance of a stu-
10	dent at an eligible educational institu-
11	tion,
12	"(II) fees, books, supplies, and
13	equipment required for courses of in-
14	struction at an eligible educational in-
15	stitution, and
16	"(III) a reasonable allowance for
17	meals, lodging, transportation, and
18	child care, while attending an eligible
19	educational institution.
20	"(ii) Eligible educational insti-
21	TUTION.—The term 'eligible educational
22	institution' means the following:
23	"(I) Institution of higher
24	EDUCATION.—An institution described
25	in section 481(a)(1) or 1201(a) of the

1	Higher Education Act of 1965 (20
2	U.S.C. 1088(a)(1) or 1141(a)), as
3	such sections are in effect on the date
4	of the enactment of this section.
5	"(II) Postsecondary voca-
6	TIONAL EDUCATION SCHOOL.—An
7	area vocational education school (as
8	defined in subparagraph (C) or (D) of
9	section 521(4) of the Carl D. Perkins
10	Vocational and Applied Technology
11	Education Act (20 U.S.C. 2471(4)))
12	which is in any State (as defined in
13	section 521(33) of such Act), as such
14	sections are in effect on the date of
15	the enactment of this section.
16	"(B) FIRST-HOME PURCHASE.—Qualified
17	acquisition costs with respect to a qualified
18	principal residence for a qualified first-time
19	homebuyer, if paid from an individual develop-
20	ment account directly to the persons to whom
21	the amounts are due. For purposes of this sub-
22	paragraph—
23	"(i) Qualified acquisition
24	COSTS.—The term 'qualified acquisition
25	costs' means the costs of acquiring, con-

1	structing, or reconstructing a residence.
2	The term includes any usual or reasonable
3	settlement, financing, or other closing
4	costs.
5	"(ii) Qualified principal resi-
6	DENCE.—The term 'qualified principal res-
7	idence' means a principal residence (within
8	the meaning of section 1034), the qualified
9	acquisition costs of which do not exceed
10	110 percent of the average area purchase
11	price applicable to such residence (deter-
12	mined in accordance with paragraphs (2)
13	and (3) of section 143(e)).
14	"(iii) Qualified first-time home-
15	BUYER.—
16	"(I) In general.—The term
17	'qualified first-time homebuyer' means
18	a taxpayer (and, if married, the tax-
19	payer's spouse) who has no present
20	ownership interest in a principal resi-
21	dence during the 3-year period ending
22	on the date of acquisition of the prin-
23	cipal residence to which this subpara-
24	graph applies.

1	"(II) Date of acquisition.—
2	The term 'date of acquisition' means
3	the date on which a binding contract
4	to acquire, construct, or reconstruct
5	the principal residence to which this
6	subparagraph applies is entered into.
7	"(C) Business capitalization.—
8	Amounts paid from an individual development
9	account directly to a business capitalization ac-
10	count which is established in a federally insured
11	financial institution and is restricted to use
12	solely for business capitalization expenses. For
13	purposes of this subparagraph—
14	"(i) Qualified business capital-
15	IZATION EXPENSES.—The term 'qualified
16	business capitalization expenses' means
17	qualified expenses for the capitalization of
18	a qualified business pursuant to a qualified
19	plan.
20	"(ii) Qualified expenses.—The
21	term 'qualified expenses' means expenses
22	included in a qualified plan, including cap-
23	ital plant, equipment, working capital, and
24	inventory expenses.

1	"(iii) Qualified business.—The
2	term 'qualified business' means any busi-
3	ness that does not contravene any law or
4	public policy (as determined by the Sec-
5	retary).
6	"(iv) Qualified plan.—The term
7	'qualified plan' means a business plan
8	which—
9	"(I) is approved by a financial in-
10	stitution, or by a nonprofit loan fund
11	having demonstrated fiduciary integ-
12	rity,
13	"(II) includes a description of
14	services or goods to be sold, a market-
15	ing plan, and projected financial
16	statements, and
17	''(III) may require the eligible in-
18	dividual to obtain the assistance of an
19	experienced entrepreneurial advisor.
20	"(D) Retirement expenses.—Expenses
21	for which amounts may be distributed from an
22	individual retirement plan, subject to the same
23	requirements and limitations as apply to such
24	amounts.

1	"(E) Transfers to Ida's of family
2	MEMBERS.—Amounts paid from an individual
3	development account directly into another such
4	account established for the benefit of an eligible
5	individual who is—
6	"(i) the taxpayers spouse, or
7	"(ii) any dependent of the taxpayer
8	with respect to whom the taxpayer is al-
9	lowed a deduction under section 151.
10	"(F) Emergency needs.—Expenses as-
11	sociated with—
12	"(i) job loss due to workforce reduc-
13	tion,
14	''(ii) bankruptcy,
15	''(iii) business closure,
16	"(iv) death of a spouse or dependent,
17	and
18	"(v) medical care for a spouse or de-
19	pendent who is not eligible to receive as-
20	sistance under a State plan under title
21	XIX of the Social Security Act (relating to
22	Medicaid).
23	Paragraph (2) shall apply to amounts paid
24	from an individual development account by rea-
25	son of expenses described in this subparagraph

only to the extent that the aggregate of such amounts does not exceed an amount equal to 20 percent of the balance in such account as of the close of the preceding calendar year.

## "(f) Special Rules.—

- "(1) ACCOUNT MAY NOT BE ESTABLISHED FOR BENEFIT OF MORE THAN 1 INDIVIDUAL.—An individual development account may not be established for the benefit of more than 1 individual.
- "(2) ELIGIBLE INDIVIDUAL TREATED AS ELIGIBLE INDIVIDUAL ONLY WITH RESPECT TO 1 ACCOUNT.—If, at any time during a calendar year, 2 or more individual development accounts are maintained for the benefit of an eligible individual, such individual shall be treated as an eligible individual for the calendar year only with respect to the 1st of such accounts.
- "(3) Time when contributions deemed made.—A taxpayer shall be deemed to have made a contribution on the last day of the preceding taxable year if the contribution is made on account of such taxable year and is made not later than the time prescribed by law for filing the return for such taxable year (including extensions thereof).

1 "(4) LIMITATION ON EXEMPTION FROM TAX.—
2 Notwithstanding subsection (a), any individual devel3 opment account is subject to the taxes imposed by section 511 (relating to imposition of tax on unre5 lated business income of charitable, etc. organizations).

"(5) Loss of exemption of account where individual engages in prohibited transaction.—

"(A) IN GENERAL.—If the individual for whose benefit an individual development account is established engages in any transaction prohibited by section 4975 with respect to the account, the account shall cease to be an individual development account as of the 1st day of the taxable year (of the individual so engaging in such transaction) during which such transaction occurs.

"(B) ACCOUNT TREATED AS DISTRIBUTING ALL ITS ASSETS.—In any case in which any account ceases to be an individual development account by reason of subparagraph (A) as of the 1st day of any taxable year, paragraph (1) of subsection (e) shall apply as if there were a distribution on such 1st day in an amount equal

- to the fair market value of all assets in the account on such 1st day.
- "(6) EFFECT OF PLEDGING ACCOUNT AS SECU-RITY.—If, during any taxable year, the individual for whose benefit an individual development account is established uses the account or any portion thereof as security for a loan, the portion so used shall be treated as distributed to the individual so using such portion.
- "(g) Custodial account shall be treated as a trust if section, a custodial account shall be treated as a trust if the assets of such account are held by a bank (as defined in section 408(n)) or another person who demonstrates, to the satisfaction of the Secretary, that the manner in which he will administer the account will be consistent with the requirements of this section, and if the custodial account would, except for the fact that it is not a trust, constitute an individual development account described in subsection (b). For purposes of this title, in the case of a custodial account treated as a trust by reason of the
- "(h) REPORTS.—The trustee of an individual development account shall prepare reports regarding the account with respect to contributions, distributions, and any

preceding sentence, the custodian of such account shall be

treated as the trustee thereof.

- 1 other matter required by the Secretary under regula-
- 2 tions."
- 3 (b) Tax on Prohibited Transactions.—Section
- 4 4975 of such Code (relating to prohibited transactions)
- 5 is amended—
- 6 (1) by adding at the end of subsection (c) the 7 following new paragraph:
- "(4) Special rule for individual develop-8 MENT ACCOUNTS.—An individual for whose benefit 9 10 an individual development account is established and 11 any contributor to such account shall be exempt from the tax imposed by this section with respect to 12 any transaction concerning such account (which 13 14 would otherwise be taxable under this section) if, 15 with respect to such transaction, the account ceases to be an individual development account by reason 16 17 of the application of section 137(f)(5)(A) to such ac-18 count.", and
  - (2) by inserting ", an individual development account described in section 137(b)," in subsection(e)(1) after "described in section 408(a)".
- 22 (c) Failure To Provide Reports on Individual
- 23 DEVELOPMENT ACCOUNTS.—Section 6693 of such Code
- 24 (relating to failure to provide reports on individual retire-
- 25 ment accounts or annuities) is amended—

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1	(1) by inserting " <b>OR ON INDIVIDUAL DEVEL</b> -
2	<b>OPMENT ACCOUNTS</b> " after " <b>ANNUITIES</b> " in the
3	heading of such section, and
4	(2) by adding at the end of subsection (a) the
5	following new sentence: "The person required by sec-
6	tion 137(h) to file a report regarding an individual
7	development account at the time and in the manner
8	required by such section shall pay a penalty of \$50
9	for each failure, unless it is shown that such failure
10	is due to reasonable cause."
11	(d) Special Rule for Determining Amounts of
12	SUPPORT FOR DEPENDENT.—Subsection (b) of section
13	152 of such Code (relating to definition of dependent) is
14	amended by adding at the end the following new para-
15	graph:
16	"(6) A distribution from an individual develop-
17	ment account described in section 137(b) to the indi-
18	vidual for whose benefit such account has been es-
19	tablished shall not be taken into account in deter-
20	mining support for purposes of this section to the
21	extent such distribution is excluded from gross in-
22	come of such individual under section 137(e)(2)."
23	(g) CLERICAL AMENDMENTS.—
24	(1) The table of sections for part III of sub-
25	chanter B of chanter 1 of such Code is amended by

- striking the item relating to section 137 and inserting the following new items:
  - "Sec. 137. Individual development accounts.
  - "Sec. 138. Cross references to other Acts."
- 3 (2) The table of sections for subchapter B of
- 4 chapter 68 of such Code is amended by striking the
- 5 item relating to section 6693 and inserting the fol-
- 6 lowing new item:

"Sec. 6693. Failure to provide reports on individual retirement accounts or annuities or on individual development accounts."

- 7 (h) EFFECTIVE DATE.—The amendments made by
- 8 this section shall apply to contributions made after De-
- 9 cember 31, 1994.

## 10 TITLE IV—OTHER ASSET REFORMS

- 12 SEC. 401. INCREASE IN ASSET LIMIT.
- 13 (a) In General.—Section 402(a)(7)(B) of the So-
- 14 cial Security Act (42 U.S.C. 602(a)(7)(B)) is amended by
- 15 striking "\$1,000 or such lower amount as the State may
- 16 determine" and inserting "the resource threshold (as de-
- 17 fined in subsection (d)) for the calendar year in which the
- 18 month occurs".
- 19 (b) RESOURCE THRESHOLD.—Section 402 of such
- 20 Act (42 U.S.C. 602) is amended by inserting after sub-
- 21 section (c) the following:

- "(d) As used in section 402(a)(7)(B), the term 're-1 source threshold' means, with respect to a calendar year, \$1,580, multiplied by the percentage (if any) by which— 3 "(1) the average of the Consumer Price Index 4 (as defined in section 1(f)(5) of the Internal Revenue Code of 1986) for the 12-month period ending 6 7 on December 31 of the immediately preceding cal-8 endar year; exceeds "(2) the average of the Consumer Price Index 9 10 (as so defined) for the 12-month period ending on 11 December 31, 1994. SEC. 402. NEW LIMIT ON EQUITY IN AUTOMOBILE. Section 402(a)(7)(B)(i) of the Social Security Act 13 (42 U.S.C. 602(a)(7)(B)(i)) is amended by striking "such 14 amount as the Secretary may prescribe" and inserting "\$5,000". 16 SEC. 403. EARNED INCOME AND INDIVIDUAL DEVELOP-18 MENT ACCOUNTS OF DEPENDENT CHILDREN 19 TO BE DISREGARDED IN DETERMINING ELI-20 GIBILITY FOR AID TO FAMILIES WITH DE-21 PENDENT CHILDREN.
- 22 (a) RESOURCE DISREGARDS.—Section 402(a)(7)(B)
- 23 of the Social Security Act (42 U.S.C. 602(a)(7)(B)) is
- 24 amended—

1		(1) by striking "or" at the end of clause (iii);
2		and
3		(2) by inserting "(v) any earned income of such
4		child, and any amount in an individual development
5		account established for such child pursuant to sec-
6		tion 137 of the Internal Revenue Code of 1986" be-
7		fore the semicolon.
8		(b) Income Disregards.—Section 402(a)(8)(A) of
9	the	Social Security Act (42 U.S.C. 602(a)(8)(A)) is
10	amei	nded—
11		(1) by striking "and" at the end of clause (vii);
12		and
13		(2) by adding at the end the following:
14		"(viii) shall disregard all of the earned in-
15		come of each dependent child applying for aid
16		under the State plan, all interest earned on
17		amounts deposited in, and all distributions
18		from, an individual development account estab-
19		lished for a dependent child pursuant to section
20		137 of the Internal Revenue Code of 1986;
21		and".

1	SEC. 404. EXCLUSION OF CERTAIN INCOME FROM CONSID-
2	ERATION FOR PURPOSES OF PUBLIC HOUS-
3	ING RENT DETERMINATIONS.
4	Section 3(b)(5) of the United States Housing Act of
5	1937 (42 U.S.C. 1437a(b)(5)) is amended—
6	(1) in subparagraph (F), by striking "and" at
7	the end;
8	(2) in subparagraph (G), by striking the period
9	and inserting "; and; and
10	(3) by adding at the end the following new sub-
11	paragraph:
12	"(H) in the case of a family residing in public
13	housing—
14	"(i) any earned income of any dependent
15	who is less than 18 years of age; and
16	"(ii) any interest earned on amounts de-
17	posited in an individual development account
18	established pursuant to section 137 of the In-
19	ternal Revenue Code of 1986.".
20	SEC. 405. INDIVIDUAL DEVELOPMENT ACCOUNTS TO BE
21	DISREGARDED IN DETERMINING ELIGIBILITY
22	FOR AND AMOUNT OF BENEFITS UNDER WEL-
23	FARE PROGRAMS.
24	Amounts in individual development accounts estab-
25	lished pursuant to section 137 of the Internal Revenue
26	Code of 1986 shall be disregarded in determining eligi-

- 1 bility for, and the amount of benefits or kinds of services
- 2 to be provided under any Federal or federally assisted pro-
- 3 gram eligibility for which is based, in whole or in part,
- 4 on need.

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